



Please ask for Amanda Clayton
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The Chair and Members of Enterprise
and Wellbeing Scrutiny Committee

25 November 2020

Dear Councillor,

Please attend a meeting of the ENTERPRISE AND WELLBEING SCRUTINY COMMITTEE to be held on THURSDAY, 3 DECEMBER 2020 at 5.00 pm via Microsoft Teams, the agenda for which is set out below.

This meeting will be held virtually via Microsoft Teams software, for which members of the Committee and others in attendance will receive an invitation. Members of the public will be able to access Part 1 (Public Information) of the meeting online by following the link [here](#)

AGENDA

Part 1(Public Information)

1. Declarations of Members' And Officers' Interests Relating To Items On The Agenda
2. Apologies for Absence
3. Cabinet Member for Housing - Rough Sleeper Strategy and Cold Weather Provision (Pages 3 - 12)

5.05pm – report attached
4. Scrutiny Monitoring (Pages 13 - 20)

5.35pm - Scrutiny Committee Recommendations – Implementation Monitoring Schedule attached.

5. Forward Plan

5.45pm - The latest version of the Forward Plan of Key Decisions is available via the link below:

[Forward Plan](#)

6. Work Programme for the Enterprise and Wellbeing Scrutiny Committee (Pages 21 - 22)

5.50pm – Enterprise and Wellbeing Scrutiny Committee Work Programme for 2020/21 attached

- Consideration of commercial services item on the Work Programme

7. Minutes (Pages 23 - 26)

6.10pm – Draft minutes of the Enterprise and Wellbeing Scrutiny Committee held on 1 October, 2020 attached

Yours sincerely,

A handwritten signature in black ink, appearing to be 'Randy', written in a cursive style.

Local Government and Regulatory Law Manager and Monitoring Officer

For publication

Rough Sleeper Strategy and Cold Weather Provision

Meeting: Enterprise and Wellbeing Scrutiny Committee

Date: 3 December 2020

Cabinet portfolio: Councillor Chris Ludlow

Report by: Assistant Director for Housing

For publication

Purpose of reviewing the topic	<ul style="list-style-type: none">• To consider progress made against the Rough Sleeper Strategy.• To consider the options of accommodation during winter months in the absence of Nightshelter provision
What are the objectives of the review?	<ul style="list-style-type: none">• To review the outcomes of the first year of the Rough Sleeper Strategy.• To consider the current position in relation to COVID-19 pandemic and impacts this had had on service delivery• To ensure the availability of alternative accommodation options are available.
Progress to date	<ul style="list-style-type: none">• New item on the work programme

1.0 **Background**

1.1 On the 17th March 2020 a report was presented to Cabinet seeking the approval of the North Derbyshire Rough Sleeper Strategy 2020-21.

- 1.2 Cabinet approved the recommendation to approve the strategy and the accompanying table of commitments.
- 1.3 The table of commitments is attached as Appendix A.
- 2.0 **Current position and key milestones**
- 2.1 Shortly after the strategy was approved the country was placed into a national lockdown as a result of the COVID pandemic.
- 2.2 Alongside the national lockdown, MHCLG launched the “Everyone In” initiative requiring local authorities to accommodate all rough sleepers. This recognised that rough sleepers were considerably high risk of contracting and spreading the virus should they remain sleeping rough.
- 2.3 The new requirements placed a considerable pressure on existing accommodation supply which consisted largely of Bed & Breakfast, in addition under lockdown, hotels were required to close unless they were accommodating people under homeless legislation. This led to the closure of accommodation options that would normally have been available.
- 2.4 To address the reduction in accommodation options the council agreed to:
 - 2.4.1 Identify and use 15 units of existing council stock as emergency accommodation and,
 - 2.4.2 In partnership with partners across Derbyshire commissioned a 36-unit hotel for the provision of emergency temporary accommodation for rough sleepers.
- 2.5 During the pandemic we accommodated 78 people.

- 2.6 We were also able to provide emergency food deliveries to the most vulnerable customers.
- 2.7 In addition to this, in partnership with a local pharmacy, enabled the delivery of prescription medicines for those who needed it.
- 2.8 Upon closure of the 36-unit hotel we ensured everyone had an offer of alternative and in most cases, permanent accommodation; ensuring no ex-rough sleepers returned to the streets.
- 2.9 In order to ensure that as many rough sleepers as possible had the maximum opportunity to maintain their tenancies and accommodation we developed the Keeping Everyone In Service (KEIS).
- 2.10 The KEIS service is delivered by P3, a registered housing and support provider, it is specifically designed to support people to sustain their tenancies that would otherwise been at high risk of failure without this intervention. This service launched on 1st October 2020.
- 2.11 The KEIS service includes a specifically funded Mental Health Housing Options worker to focus upon the needs of people experiencing mental health issues.
- 2.12 The project also includes the recruitment of a Probation Link worker to form an essential link between housing options/homeless services and Probation. The post will be based within Probation Service to enable access to probation and offender management systems and support information sharing and a joined-up approach to helping people with a history of offending.
- 2.13 In addition, we have developed and launched a Housing First project in Chesterfield on 1st October 2020. This provides 7 units of specialist accommodation and

support for the most vulnerable rough sleepers that are considered at the highest risk of losing any other form of tenancy or accommodation. We have currently identified 2 customers for this service and this will increase over the coming weeks.

- 2.14 A key factor in our successes during the pandemic has been the strength of our partnership relationships across all sectors. We have actively engaged with local authorities across the County and Derby City, key third sector partners and faith groups and other statutory bodies in developing emergency responses and future projects and activity.
- 2.15 This partnership activity has been accelerated during the pandemic due to the emerging requirements and overriding objective of keeping people safe from harm.
- 2.16 The focus has enabled key actions and commitments contained within the Rough Sleeper strategy to be brought forward and implemented sooner than they would have been. A summary is at Appendix A.
- 2.17 **Winter Provision and Nightshelters.**
- 2.18 During the previous 2 winter periods we have commissioned the provision of a winter nightshelter in partnership with Derby City Mission.
- 2.19 Government guidance during the pandemic means that the provision of a nightshelter is not a viable option this winter due to the way in which nightshelter accommodation is provided. The risk of contraction and spreading of the COVID-19 virus is too high.
- 2.20 Due to this guidance we have acted swiftly in partnership with other local authorities and identified an alternative

option to enable the safety of rough sleepers during the cold winter months.

2.21 This provision includes a mix of:

2.21.1 Existing B&B accommodation

2.21.2 Additional units from CBC stock

2.21.3 A 36 unit building in the Derbyshire Dales area

2.22 A project plan is currently being developed in conjunction with YMCA as lead agency with funding sources identified to ensure that this provision is available with a target date being set of 15th December 2020.

2.23 It is expected that the service will be accessible until 31st March 2021.

2.24 In order to maximise the impact of this provision we are including the following within the project plan:

- 24/7 support provided by Derby City Mission staff who would otherwise have provided the nightshelter,
- Specialist support services being available during the daytime,
- Focus on “move-on” accommodation to ensure an offer of alternative or permanent accommodation is available.

3.0 **Barriers/obstacles**

3.1 Funding previously approved for the winter night shelter can be redirected into this provision. Additional funding is being sought from Derbyshire County Council Public Health department.

3.2 Additional funding has been announced via MHCLG for cold weather support 'Protect Project'

3.3 Transport to the location in Derbyshire Dales is a potential risk. CBC have a preferred contracted taxi company which we already use when travel is required for rough sleepers out of hours.

4.0 **Conclusion**

4.1 Despite the pandemic creating a national emergency and extreme pressures and demands on our services, the response has been extremely positive from Officers and partners alike.

4.2 It has demonstrated the effectiveness of existing partnership relationships and networks but has enhanced joint working to deliver outcomes that would not otherwise have been possible within the timescales.

4.3 The data gathered during this activity will prove to be essential in continued service improvements and developments going forward. This is being enhanced by a planned ethnographic research project with Derbyshire County Council colleagues which is development.

Document information

Report author	Contact number/email
Carl Griffiths Housing Options Manager	07772995891 Carl.griffiths@chesterfield.gov.uk
Background documents	
None	
<i>This must be made available to the public for up to 4 years.</i>	

Appendices to the report	
Appendix A	<i>Table of commitments - North Derbyshire Rough Sleeper Strategy 2020-21</i>

Appendix A	
Table of Commitments.	
Prevention:	
1.	Improve data intelligence base/profile of people sleeping rough in North Derbyshire.
2.	Explore early interventions such as education in schools
3.	Provide a programme of training to ensure all public bodies understand the 'duty to refer' in respect of rough sleeping.
4.	Request that the Clinical Commissioning Group and Health & Wellbeing Boards make the health needs of rough sleepers a strategic priority.
5.	Strategic co-ordination of funding applications to include Rough Sleeper Initiative, Cold Weather Fund and any other available funding under national Rough Sleeper Strategy
6.	Better understanding of how to help people with no recourse to public funds coming out of hospital/prisons.
7.	Develop a range of Move on options including PRS accommodation.
8.	Strategic co-ordination and increase in provision of appropriate supported accommodation options.
9.	Develop provision of 24/7 supported accommodation.
10.	Look at positive ways of engaging and communicating with the general public about helping rough sleepers
11.	Build in-reach services with hospitals/prisons to ensure no one is discharged to the street.
12.	Review and update hospital discharge policies.
13.	Ensure provision of services for priority groups including Veterans, LGBT+, BAME, same sex couples and families, DV, MH and physical disabilities, care leavers, ex-offenders, Gypsy and Travellers
14.	Build working relationships with the DWP including 'Homeless Champions' in every Job Centre Plus
15.	Ensure we offer the right services to people who have been victims of trafficking or modern slavery
Intervention:	
16.	Increase and expand the provision of local outreach work to include quick intervention to prevent people from becoming entrenched
17.	Develop a 'Street Medicine' model including community prescription
18.	Improve access to emergency accommodation including crash pads
19.	Future commitment to the provision of a winter nightshelter

	including integration of health services into the services offered.
20.	Explore provision of storage facilities for rough sleeper's possessions.
Recovery:	
21.	Work with partners to build a programme of recovery options to help people stay off the street
22.	Work with partners to develop a needle exchange
23.	Explore provision of specialist mental health support from within housing options services.
24.	Develop provision of intense support for individuals with high level and multiple needs
25.	Implement a panel cross sector panel of experts for individuals with high level and multiple needs.
26.	Engage with Chesterfield Royal Hospital NHS Foundation Trust

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SCRUTINY COMMITTEE RECOMMENDATIONS - IMPLEMENTATION MONITORING SCHEDULE

Ref No	Item (Scrutiny Issue or Topic. SPG = Scrutiny Project Group work)	Decision Dates (Scrutiny Committee, Cabinet, Council & its Committees)	Scrutiny Committee Recommendations and/or <i>Decision making body resolution</i> (<i>italics = Agreed by Scrutiny Committee but not yet considered by decision making body</i>) *	Completion Date for Actions	Action / Response Completed	Further Action Required by Scrutiny (6 monthly progress reports)
CCO1 Page 13	Statutory Crime & Disorder Scrutiny Ctte	CCO 29.09.11 (Min. No. 44)	Progress report on sharing information re alcohol related health problems and hospital admissions.	6 monthly wef 29/09/11.	Statistics requested for each 6 monthly meeting	Agreed on 08.01.15 that statistics on alcohol related health problems / hospital admissions be reported to each 6 monthly meeting.

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CCO4	Implementation of Universal Credit	CCO 22.05.18 (Min. No. 6) Cabinet Member for Homes & Customers 16.07.18	Re. provision of computer terminal(s) and support for Universal Credit claimants in Staveley area. Cabinet Member's response noted by CCO – 17.07.18 (Min. No. 14) – computer terminals and support available at several locations within Staveley area – provision to be monitored.	6 monthly progress reports	Cabinet Member's response noted by CCO – 17.07.18. Progress reports considered by CCO – 26.03.19, 30.01.20. and 24.09.20	Monitor as part of ongoing review of implementation of Universal Credit.
CCO5	Community Rooms	CCO 26.09.19 (Min. No. 17) Cabinet 22.10.19 (Min. No. 54)	Community Rooms SPG report approved by CCO 26.09.19. Cabinet Response: 1. That the Cabinet Member for Housing initiates conversations with the Chesterfield Care Group regarding the hiring of community rooms. 2. That the Cabinet: a. Supports the refurbishment and retention of Bonsall Court as a community room. b. Notes and endorses the	March 2020		November 2020

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Ref No	Item (Scrutiny Issue or Topic. SPG = Scrutiny Project Group work)	Decision Dates (Scrutiny Committee, Cabinet, Council & its Committees)	Scrutiny Committee Recommendations and/or <i>Decision making body resolution</i> (<i>italics = Agreed by Scrutiny Committee but not yet considered by decision making body</i>) *	Completion Date for Actions	Action / Response Completed	Further Action Required by Scrutiny (6 monthly progress reports)
Page 15			<p>arrangements to lease Burns Close to the Umbrellas Cosy Group on a five year lease.</p> <p>c. Agree that alternative uses be explored for Monkwood Road in line with the Council's health and wellbeing priorities.</p> <p>3. That the website be updated and amended to include a central location for finding room hire information for all venues across the Council including the community rooms.</p> <p>4. That a dedicated phone line for community room enquiries be established within the Careline and Support Service with a voicemail facility.</p> <p>5. That the call centre staff be provided with up to date information on the hire of community rooms.</p> <p>6. That the promotion of community</p>			

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			<p>rooms on the Council's website be improved, making the rooms more obvious to potential hirers.</p> <p>7. That a new leaflet be produced that includes details of all the community rooms.</p> <p>8. That a promotional drive take place to coincide with the completion of the work to the sheltered schemes.</p> <p>9. That a booklet be produced that incorporates terms and conditions for the community rooms along with how to use the facilities in the rooms.</p> <p>10. That the door entry systems that have been installed at Wimborne Crescent and Winster Court be kept under review to understand if this is the most effective way for hirers to gain access.</p>			

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EW6 Page 17	Skills	EW 05.02.19 (Min. No 48) Cabinet 26.02.19 (Min. No 110)	Skills SPG report approved by Enterprise and Wellbeing 05.02.19 Cabinet Response: <ol style="list-style-type: none"> 1. That the Cabinet thanks the Enterprise and Wellbeing Scrutiny Committee for the report which highlights an important area of work for the Council and reflects our commitment to driving skills development in the Borough through our support of the Skills Action Plan and continued engagement with key partners and stakeholders. 2. That the Cabinet notes and endorses the recommendations, and acknowledges that the recommendations can be accommodated within the normal work programme and through partners. 3. That the decision to co-fund the Enterprise Co-ordinator post be deferred for consideration as a 	Monitoring Action is being developed in consultation with senior officers to identify target dates for completion.		Monitor progress – December 2020

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			<p>growth request as part of the budget setting process for 2020/21. The Cabinet recognises the positive impact of the Enterprise Co-ordinator for Chesterfield and that this is currently co-funded for 2 years until 2019/20.</p> <p>See SPG Report for recommendations.</p>			
EW7 Page 18	Future Use of the Former QPSC Site	<p>EW 3.10.19 (Min. No. 20)</p> <p>Cabinet 22.10.19 (Min. No. 53)</p>	<p>SPG report approved by EW 3.10.19.</p> <p>Cabinet Response:</p> <ol style="list-style-type: none"> 1. That the use of the new sports pitch be monitored through the Council's normal management processes against the objective of balancing the need to achieve a commercial return and provide opportunities for community and health and wellbeing development. 2. That the marketing approach and pricing structure for the sports pitch be reviewed as necessary as part of the Council's overall marketing and 	December 2020		

Ref No	Item (Scrutiny Issue or Topic. SPG = Scrutiny Project Group work)	Decision Dates (Scrutiny Committee, Cabinet, Council & its Committees)	Scrutiny Committee Recommendations and/or <i>Decision making body resolution</i> (<i>italics = Agreed by Scrutiny Committee but not yet considered by decision making body</i>) *	Completion Date for Actions	Action / Response Completed	Further Action Required by Scrutiny (6 monthly progress reports)
			pricing of its sports and leisure services.			
GP8 Page 19	HS2	OPSF 11.09.18 Cabinet 23.10.18 (Min. No. 48)	Cabinet Response: 1. That the Cabinet thanks the Overview and Performance Scrutiny Forum for the first class work that has been taken forward in looking at how the Council is preparing for HS2 and, in particular, for the Forum's efforts in broadening and deepening the understanding of Council Members of the subject matter. 2. That Cabinet notes and endorses the recommendations of the Overview and Performance Scrutiny Forum. 3. That Cabinet endorses, in particular, the Forum's recommendation to establish a new Skills Scrutiny Project group and resolves to defer to the Overview and Performance Scrutiny Forum	Following Parliament's consideration of the Hybrid Bill	Recommendations approved by Cabinet 23.10.18 Monitoring update considered by OPSF - 19.03.19	Monitor after Hybrid Bill has been taken to Parliament.

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			<p>further consideration of the merit of establishing new Scrutiny Project Groups to look at particular aspects of HS2 as part of the future work programming discussions.</p> <p>See SPG Report for recommendations.</p>			
<p>Abbreviations Key : OP = Overview and Performance Scrutiny Forum. CCO = Community, Customer and Organisational Development Scrutiny Committee. EW = Enterprise and Wellbeing Scrutiny Committee). TBA (to be agreed). * Note recommendation wording may be abridged.</p>						

Overview and Scrutiny Work Programme 2020/21									
	OPSF 17.09.20	EW 01.10.20	OPSF 19.11.20	EW 3.12.20	OPSF 21.01.21	EW 04.02.21	OPSF 18.03.21	EW 01.04.21	OPSF 13.05.21
	CCO 24.09.20		CCO 26.11.20		CCO 28.01.21		CCO 25.03.21		CCO 20.05.21
	EW 01.10.20								EW 27.05.21
Scrutiny project groups:	September	October	November	December	January	February	March	April	May
Climate change - air quality	From previous work programme								
Community safety and providing for young people	From previous work programme								

Items for committee:

Overview and Performance Scrutiny Forum

Climate Change Action Plan	OPSF						OPSF		
Northern Gateway/Elder Way	OPSF						OPSF		
Arvato and Kier - lessons learnt			OPSF						
Council Plan progress update			OPSF						
Budget update			OPSF						
Covid-19 emergency planning/business continuity			OPSF						
ICT Improvement Programme					OPSF				OPSF
Council's commercial approach					OPSF				OPSF
OSC Annual Work Programme	OPSF								

Customer, Community and Organisational Scrutiny Committee

Chesterfield Visitor Economy	CCO				CCO				CCO
Implementation of Universal Credit	CCO						CCO		
Statutory Crime and Disorder	CCO						CCO		
Investing in our staff - apprenticeships			CCO						
External communications			CCO						
Food and energy poverty					CCO				CCO

Enterprise and Wellbeing Scrutiny Committee

Parks and Open Spaces Strategy/Play Strategy		EW						EW	
Delivering the 5 year housing supply and the impact of planning reform		EW						EW	
Homelessness, accommodating released prisoners and winter provision				EW					EW
Commercial Services (T&F group)				EW		EW		EW	
Schemes and trials for increasing recycling						EW			

Monitoring of previous scrutiny project group recommendations:

Community Rooms			CCO				CCO		
Future use of the former QPSC site				EW				EW	
Skills				EW				EW	
HS2					OPSF				

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ENTERPRISE AND WELLBEING SCRUTINY COMMITTEE

Thursday, 1st October, 2020

Present:-

Councillor Catt (Chair)

Councillors Caulfield
 Dyke
 Coy

Councillors Hollingworth
 Snowdon
 Brittain

Councillor T Gilby, Cabinet Member for Economic Development +
Councillor J Mannion-Brunt, Cabinet Member for Health and Wellbeing ++

Shirley Hallam, Environmental Services Manager ++
Neil Johnson, Assistant Director for Economic Growth +
Alan Morey, Strategic Planning and Key Sites Manager +
John Ramsay, Principal Green Space Strategy Officer ++

+ Attended for Minute No. 49.
++ Attended for Minute No. 50

*Matters dealt with under the Delegation Scheme

**47 DECLARATIONS OF MEMBERS' AND OFFICERS' INTERESTS
RELATING TO ITEMS ON THE AGENDA**

No declarations of interest were received.

48 APOLOGIES FOR ABSENCE

No apologies for absence were received.

**49 CABINET MEMBER FOR ECONOMIC GROWTH - HOUSING SUPPLY
AND PLANNING REFORM**

The Strategic Planning and Key Sites Manager presented a report to the committee on the Council's housing supply and the impact of the forthcoming planning reforms.

The committee heard that it was the authority's responsibility to identify the Borough's housing requirement and supply and this had been done in the newly adopted Local

Plan. The Local Plan identified sufficient sites for development and the completions were monitored each year.

Despite being below target for a few years there was a net gain of 311 new dwellings this year which was significantly above target. The last housing delivery test that was carried out received a score of 65% but it was expected that at the next test a score of 89% would be achieved demonstrating good progress.

A Housing Delivery Manager had been appointed and there had been some successes pairing sites with developers. Work with the private sector was also continuing to enable more projects to come to fruition.

Key points of the Planning reform were highlighted to the committee as follows;

- The whole Borough would be zoned, to categorise land under three headings
- It was hoped that less time would be spent determining general applications and more on those with a greater level of detail
- More engagement with the planning process would be encouraged through digital platforms

The new planning bill was due in early 2021. Further discussion took place around the effect of potential changes on developers, barriers to development and a revision of the Community Infrastructure Levy Policy.

RESOLVED –

That the committee note the report.

50 CABINET MEMBER FOR HEALTH & WELLBEING - PARKS AND OPEN SPACES

The Principal Green Space Strategy Officer presented a report to the committee on the review of the Parks and Open Spaces Strategy. The aim of the strategy was to give a clear direction of travel and strengthen the links with the local plan. The strategy would extend on previous versions and create a hierarchy of parks and green spaces in order to determine investment priorities.

The committee was given an explanation on how the quality of the parks and open spaces was assessed using a selection of criteria to determine a benchmark. Over 75% of the sites tested against the criteria were above the threshold for quality and the results were also compared to national standards, local standards and feedback received from the public.

The Council's vision was outlined in section six of the report which would include a review of the existing play provision. The action plan was considered to be aspirational but it was acknowledged that there had been lots of partnership working taking place and some of the objectives were already being delivered.

The Cabinet Member for Health and Wellbeing advised the committee that the report set out the overwhelming evidence for parks and open spaces and their impact on

health and wellbeing. The strategy would provide drivers and a framework and the ability to make strategic decisions based on the Council's resources.

Discussion took place around the plan of action resulting from the strategy. The Principal Green Space Strategy Officer explained that the play strategy had a five year delivery programme but the plan was responsive allowing the option to take advantage of any opportunities that may arise. The committee heard about development of the offer provided by community parks to meet the needs of young people, the increased use of natural play equipment and the consideration that is given to disabled users when designing every play provision.

RESOLVED –

That the committee noted the report.

51 **SCRUTINY MONITORING**

The Committee considered the Scrutiny recommendations monitoring schedule.

RESOLVED -

That the Scrutiny monitoring schedule be noted.

52 **FORWARD PLAN**

The Forward Plan for the four-month period 1 October, 2020 to 31 January, 2021 was presented for information.

RESOLVED –

That the Forward Plan be noted.

53 **WORK PROGRAMME FOR THE ENTERPRISE AND WELLBEING SCRUTINY COMMITTEE**

The 2020/21 Work Programme for the Enterprise and Wellbeing Scrutiny Committee was reported for information.

RESOLVED –

That the work programme be noted and updated to include the decisions of the current meeting.

54 **MINUTES**

RESOLVED –

The Minutes of the meeting of the Enterprise and Wellbeing Scrutiny Committee held on 9 July, 2020 were approved as a correct record and signed by the Chair.